

June 2021

### Agenda

- Part 1
  - Welcome and Introductions
  - Update from SARS
  - Year-end Close Schedule
- Part 2
  - Budgetary Accounting
- Part 3
  - Disclosure Changes
  - Closing Remarks

### Update from SARS

- Annual Comprehensive Financial Report (ACFR):
  - GASB Exposure Draft issued April 6, 2021
  - Exposure Draft establishes the term annual comprehensive financial report and its acronym ACFR
  - Exposure Draft proposes to remove reference to comprehensive annual financial report and its acronym from GAAP for state and local governments
  - GFOA slogan: #EndTheAcronym
- Agency Guide to Year-End Close:
  - No changes made in FY 2021
  - The Agency Guide to Year-End Close (available on the SARS year-end close webpage) includes information agencies need to complete FY 2021 fiscal year reporting activities

### Update from SARS

- GASB 87, *Leases*, effective July 1, 2021 (FY 2022):
  - Refer to April 2021 recorded training
  - Refer to GASB 87 resources available on the SARS training and resources webpage
- DAFR 6610 and 6620 repository reports available in OBIEE:
  - DAFR 6610 Month
  - DAFR 6610 Period 13
  - DAFR 6610 -YE Period 13
  - DAFR 6620 Month
  - DAFR 6620 Period 13
  - DAFR 6620 YE Period 13





# DUE DATE REMINDERS

- Agency disclosures due Friday, August 20 (Gold Star Date)
- SEFA disclosures due Friday, August 20 (Gold Star Date)
- Agency Gold Star Award Criteria
  - https://www.oregon.gov/das/Financial/Acctng/Documents/Gold Star Award Criteria.pdf
- Verify outstanding balances with component units twice
  - First communication no later than July 22
  - Second communication no later than August 11
- Schedule of Key Dates
  - $\hbox{\color{red} \bullet } https://www.oregon.gov/das/Financial/Acctng/Documents/ch.a.currentyearschedule.pdf$

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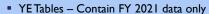
#### R\*STARS REPORTS YEAR-END SCHEDULE



- Close of June is July 16, at which point there will be a full report run
- During Month 13 (July 19 Aug 13), agencies can request various R\*STARS reports, which run each Tuesday evening
- SFMA Calendar:
  - https://www.oregon.gov/das/Financial/AcctgS ys/Documents/2021sfms\_AGY\_Rvsd\_01272 I.pdf

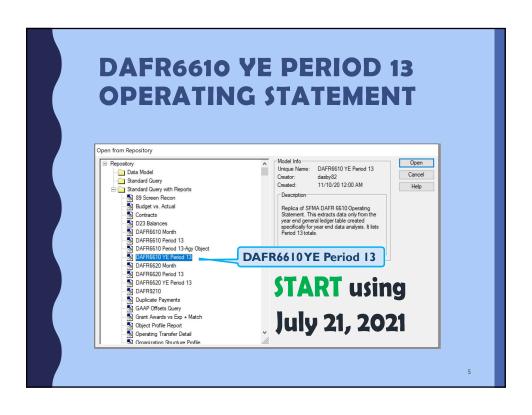
#### **DATAMART TABLES UPDATE SCHEDULE**

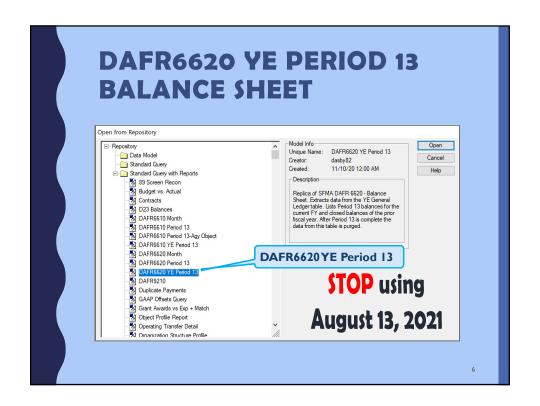
- Updates over the weekend
  - GL Detail Table
  - GL Summary Table
  - All Accounting Event Table



- Updates Tuesday/Thursday/Saturday evenings during Month 13
  - YE GL Detail Table
  - YE GL Summary Table
- Updates the final three Wednesday evenings of Month 13
  - YE Accounting Event Table
- Repository Reports with "YE" in the title and the SWB Reports update on the same schedule.







#### DAFR6610 AND DAFR 6620 NOW AVAILABLE IN OBIEE!

- Login to OBIEE:
  - https://obi.das.oregon.gov:9503/analytics/
- Select "Catalog" from the OBIEE toolbar
  - Select "Shared Folders"
  - Select "Repository"
  - Select "Final"
- For assistance, please send an email to:
  - Datamart.Support@Oregon.gov



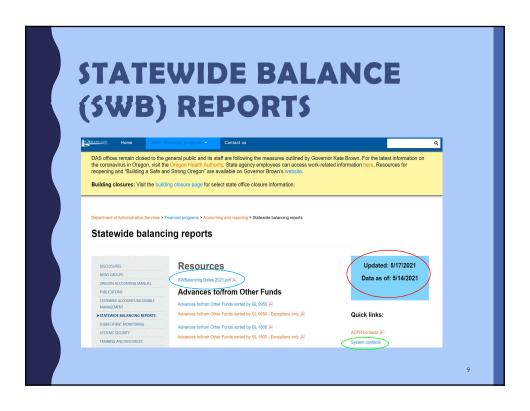
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# STATEWIDE BALANCE (SWB) REPORTS

- Same update schedule as the YE Tables
  - SWB Report Schedule and Reports
  - Website:
    - http://www.oregon.gov/das/Financial/Acctng/Pages /Balancing.aspx
- No update messages will be sent out during Month 13



В



# RESOURCES FOR MONTH 13

- Agency Guide to Year-end Closing
  - http://www.oregon.gov/das/Financial/Acctng/Pages/Yr-end-cls.aspx
  - Checklist located at Section D.10
  - Instructions to access repository reports at Section D.4
- Datamart ad hoc queries and repository reports
- R\*STARS reports
- Statewide balancing reports
- Prior year closing entries and disclosures
- Chapter 15 of the Oregon Accounting Manual
- SARS Analyst

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### **SOFT CLOSE - AUGUST 6**

- Target August 6 for all year-end adjustments
- Utilize soft close to ensure interagency transfers are in balance
- Review correspondence with your SARS analysts

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#### **JULY 2021** Sun Sat 12 13 16 17 11 SFMA Close Mo 12 upload 18 19 20 22 23 24 Begin using YE Period 13 SWB/ SFMA YE updated Datamart reports SWB/ SFMA YE updated 25 28 31 SWB / SFMA SWB / YE Acctg SWB/ SFMA YE YE updated SFMA YE Event table updated updated updated

| AUGUST 2021 |   |      |                               |   |  |     |
|-------------|---|------|-------------------------------|---|--|-----|
| Sun         | Mon   | Tues | Wed                           | Thur                                    | Fri  | Sat |
| I           | 2<br>SWB / SFMA YE<br>updated                 | 3    | 4<br>SWB / SFMA<br>YE updated | 5<br>YE Acctg<br>Event table<br>updated | 6 Soft Close SWB / SFMA YE updated                     | 7   |
| 8           | 9<br>SWB / SFMA YE<br>updated                 | 10   | SWB / SFMA<br>YE updated      | YE Acctg<br>Event table<br>updated      | Close Mo 13 SWB / SFMA YE updated                      | 14  |
| 15          | Start using Period 13 Datamart reports w/o YE | 17   | 18                            | 19                                      | Disclosures<br>due to SARS<br>(General,<br>Debt, SEFA) | 21  |

# PART 2



# Applying Budgetary Policies at the End of the Biennium



### **Key Topics**

- ▶ General Fund Revenue / Receivables
- ▶ Interfund Transfers with General Fund
- ▶ Expenditures
- ► Encumbrances
- ▶ Commitments



## Fiscal vs. Appropriation Year

- Generally Accepted Accounting Principles (GAAP) requirements determine which fiscal year (FY) transactions should be recognized
- Oregon's budgetary accounting policies established in the OAM determine which appropriation year (AY) transactions should be recognized

#### General Fund Revenue

- Recognize General Fund revenue in the appropriation year during which the revenue was <u>received in</u> cash
- ▶ Revenue recognition for Federal, Lottery, and Other funds is not addressed in budgetary policies

### General Fund Revenue Accrual

Agency receives General Fund revenue on July 5:

- ► Cash revenue will be recorded in AY 23
- Accrued revenue needs to be recorded in fiscal year 2021 for financial reporting purposes

# General Fund Revenue Accrual Example

Accrue **General Fund** revenue for financial reporting:

► TC 436 (Month 13, FY 2021, **AY 21**)

Dr 0503 Accounts Receivable - Unbilled Cr 3105 Revenue - FS Accrual

Auto reversal of TC 436:

► TC 981 (Month 1, FY 2022, **AY 21**)

Dr 3105 Revenue - FS Accrual
Cr 0503 Accounts Receivable - Unbilled

### General Fund Revenue Accrual

Example (continued)

Record **General Fund** cash revenue:

► TC 190 (Month 1, FY 2022, **AY 23**)

Dr 0065 Unreconciled Deposit Cr 3100 Revenue - Cash

- ▶ Document supported General Fund receivables, not collected as of June 30, 2021, will need to be moved to the new biennium
- Non-document supported receivable accruals do not need to be moved:
  - ► TC 436 will auto reverse
  - ► TC 104 will need to be reversed using TC 104R

### Move General Fund Receivable

Example

A **General Fund** accounts receivable was initially established in AY 21 but was not collected by June 30, 2021

Initial entry (AY 21) was:

TC 103 Establish doc supported A/R

Dr 0501 Accounts receivable – Billed
Cr 3101 Revenue – Accrued

Example (continued)

#### Step 1:

Reverse A/R established with TC 103 but not yet collected at June 30

TC 118 (Month 12, FY 2021, AY 21)

Dr 3101 Revenue – Accrued

Cr 0501 Accounts Receivable – Billed

# Move General Fund Receivable

Example (continued)

#### Step 2:

Accrue **General Fund** revenue for financial reporting purposes

TC 436 (Month 13, FY 2021, AY 21)

Dr 0503 Accounts Receivable – Unbilled Cr 3105 Revenue – FS Accrual

Example (continued)

#### Step 3:

Move document supported **General Fund** accounts receivable forward to new biennium

TC 213 (Month 1, FY 2022, AY 23)

Dr 0501 Accounts Receivable – Billed Cr 3101 Revenue – Accrued

# Move General Fund Receivable

Example (continued)

#### Step 4:

When revenue is collected, record cash revenue and liquidate A/R

TC 176 (Month 2, FY 2022, AY 23)

Dr 0065 Unreconciled Deposit

Dr 3101 Revenue - Accrued

Cr 0501 Accounts Receivable - Billed

Cr 3100 Revenue - Cash

Example (continued)

Effects of movement of GF Receivable Example entries:

- ► Accrued revenue is reported in **FY 2021**
- ► Auto reversal results in no net effect to AY 21 revenue
  - Document-supported accounts receivable is moved from AY 21 to AY 23
  - General Fund cash revenue is reported in AY 23

#### Reduction of Revenue



▶ If the biennium is still open: record reduction in same appropriation year as the original revenue was posted



If the biennium is closed: record as an expenditure

Applicable to all appropriated fund types

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### Interfund Transfers With the General Fund

- Recognize in appropriation year during which the <u>cash</u> is moved
- ▶ If cash is moved July 1 or later, it must be recorded in the new biennium
- Both sides of the transaction (to and from) must be recorded in the same biennium by both agencies or funds

### General Fund Transfer Example

Agency A collects **General Fund revenue** on June 29 but does not transfer money to Agency B until July 6

► Agency A records **General Fund** revenue (Month 12, FY 2021, **AY 21**)

Dr Cash

Cr Revenue Control - Cash

#### **General Fund Transfer**

Example (continued)

Agency A records **General Fund transfer** to Agency B:

#### Agency A

► TC 720 (Month 1, FY 2022, **AY 23**)

Dr 3550 Operating Transfer Out Cr 0070 Cash

#### Agency B

► TC 721 (Month 1, FY 2022, **AY 23**)

Dr 0070 Cash

Cr 3150 Operating Transfer In

#### General Fund Transfer

Example (continued)

- An entry by each agency is needed to accrue the **General Fund** transfer in FY 2020 (Month 13), **AY 21** for <u>financial</u> reporting
- Accrual coded to AY 21 will be offset by auto-reversal, which will also post to AY 21 for a net zero effect to interfund transfers for AY 21

#### **General Fund Transfer**

Example (continued)

Agency A accrues transfer to Agency B

► TC 919 (Month 13, FY 2021, **AY 21**)

Dr 3550 Operating Transfer Out Cr 1532 Due to Other Agencies

Agency B accrues transfer from Agency A

► TC 920 (Month 13, FY 2021, **AY 21**)

Dr 0586 Due from Other Agencies Cr 3150 Operating Transfer In

#### **Avoid Confusion**

- ➤ A "transfer" of expenditures using TC 415 and 416 is **not** an *interfund* transfer
- Movement of expenditures must be recorded in the same AY and FY as the original expenditures

### Movement of Expenditure Example

- ➤ On June 28 the *General Fund* paid expenditures for an *other funds* budget item
- ➤ On July 22, the expenditures were moved from the General Fund to the Other fund (June closes on July 16)

#### Movement of Expenditure

Example (continued)

GAAP fund for the two D23 funds is not the same so the agency must:

- record the entries in Month 1 of FY 2022 and
- record additional entries to accrue the movement of expenditures in FY 2021 (Month 13) for <u>financial</u> reporting

#### Movement of Expenditure

Example (continued)

The entry to move the expenditures in FY 2022 (Month 1):

► TC 415 in **Other** Fund (**AY 21**)

Dr 3500 Expenditure Control – Cash Cr 0070 Cash

TC 416 in **General** Fund (**AY 21**)

Dr 0070 Cash

Cr 3500 Expenditure Control - Cash

#### Movement of Expenditure

Example (continued)

The entry to accrue the movement of expenditures in FY 2021 (Month 13) for **financial** reporting:

▶TC 925 in **Other** Fund (AY 21)

Dr 3505 Expenditure Control – FS Accrual Cr 1532 Due to Other Funds

▶TC 926 in **General** Fund (AY 21)

Dr 0586 Due From Other Funds
Cr 3505 Expenditure Control – FS Accrual

### **Expenditure Recognition**

To charge obligations against a prior biennium appropriation:

The services must be performed or supplies received

▶by June 30, and



▶ the vendor paid by December 31



#### **Encumbrance Definition**

- ▶ Obligations in the form of purchase orders or contracts which are chargeable to an appropriation or limitation and for which a part of the appropriation or limitation is reserved, and
- ► Intend to represent obligations that will be liquidated with available financial resources of the current biennium

#### Remember !!!

If you did not receive the goods or services by June 30, you will not be able to charge anything further to the old biennium's appropriation



### Review Your Encumbrances

- 1. Encumbrance no longer valid
  - Record entries to eliminate for financial reporting purposes.
- 2. Goods or services *received* at June 30
  - Liquidate encumbrance and report the obligation as a liability
- 3. Goods or services *not received* by June 30
  - Either (1) cancel or (2) eliminate and move encumbrance to the new biennium and disclose a commitment



Reverse encumbrance:

TC 931R (Month 12, FY 2021)

Dr 3011 Reserved for Encumbrances
Cr 2734 Encumbrance Control/Non-Doc
Supported



### Goods <u>and</u> Invoice Received by June 30

Record TC 225 (during Month 13)

Dr 3501 Expenditure Control-Accrued
Dr 3011 Reserved for Encumbrances
Cr 1211 Voucher Payable
Cr 2735 Encumbrance Control

#### **Effects of Transaction**

- ➤ The obligation is recorded as an accrued expenditure (FY 2021 and AY 21) with an offsetting liability
- ➤ The encumbrance for the obligation is liquidated (removed from appropriation table)

### Goods Received by June 30 but **No Invoice** Received

▶ Record TC 437 (during Month 13)

Dr 3505 Expenditure Control – FS Accrual
Cr 1215 Accounts Payable

▶ Record TC 931R (during Month 13)

Dr 3011 Reserved for Encumbrances
Cr 2734 Encumbrance Control – Non-doc

# Goods Received by June 30 but **No Invoice**

(continued)

Auto reversal of TC 437:

► TC 983 (Month 1, FY 2022, **AY21**)

Dr 1215 Accounts Payable Cr 3505 Expenditure Control – FS Accrual

Auto reversal of TC 931R:

► TC 963R (Month 1, FY 2022, **AY21**)

Dr 2734 Encumbrance Control – Non-doc Cr 3011 Reserved for Encumbrances

#### **Effects of Transactions**

- ► The obligation is recorded as an accrued expenditure (FY 2021 and AY 21) with an offsetting liability
- ➤ The encumbrance for the obligation is eliminated for FY 2021 financial reporting (does not affect appropriation table)
- Document-supported encumbrance is still on the books as AY 21 encumbrance

### **Payment Made**

Assume the invoice is received and paid September 16, 2021

Record TC 225 (Month 3, FY 2022, AY 21)

Dr 3501 Expenditure Control - Accrued
Dr 3011 Reserved for Encumbrances
Cr 1211 Voucher Payable
Cr 2735 Encumbrance Control - Doc

#### **System Generated Entry**

Liquidate voucher payable TC 380 (Month 3, FY 2022, **AY 21**)

Dr 1211 Voucher Payable
Dr 3500 Expenditure Control – Cash
Cr 3501 Expenditure Control – Accrued
Cr 0070 Cash

#### **Effects of Transactions**

- Cash expenditure is recorded in FY 2022 for AY 21 (offset by autoreversal of accrued expenditure)
- Document-supported encumbrance is liquidated

## Goods **Not** Received by June 30

Eliminate Encumbrance in AY 21

► TC 931R (during *Month 12, FY 2021*)

Dr 3011 Reserved for Encumbrances

Cr 2734 Encumbrance Control/Non-Doc Supported, **OR...** 

TC 206 (during Month 12/13, FY 2021)

Dr 3011 Reserved for Encumbrances

Cr 2735 Encumbrance Control - Doc Supported

TC 212 (Month 1, FY 2022)

Dr 2735 Encumbrance Control - Doc Supported

Cr 3011 Reserved for Encumbrances

# Goods **Not** Received by June 30

(continued)

Re-establish Encumbrance in AY 23

► TC 212 (post to *Month 1, FY 2022*)

Dr 2735 Encumbrance Control
Cr 3011 Reserved for Encumbrances

#### **Effect of Transactions**

- ▶ Document supported encumbrance is removed from AY 21
- ▶ Document supported encumbrance is established for AY 23
- ► Commitment will need to be disclosed



#### **Commitment Definition**

- ► Commitments represent obligations related to unperformed agreements that are not encumbered
- ▶ Obligations are not expected to be paid with current financial resources
- ▶ Disclosed in the notes to the State's financial statements

#### **Commitment Disclosed**

- ➤ For FY 2021 year-end closing, disclose "commitment" for goods ordered or services contracted for that have **not** been fulfilled by calendar date June 30
- ▶ When eventually paid, will be charged to AY 23

### **Commitment Examples**

Long-term contracts or agreements associated with:

- ▶ Grants
- ▶ Loans
- Leases
- Capital Construction



# Commitment vs. Encumbrance

- ► An obligation is either an encumbrance or a commitment, but not both (do not duplicate)
- ► If uncertain which you have; consult the OAM:
  - ❖ Commitments 15.80.00
  - ❖ Encumbrances 20.20.00

## Balance Type 33 Grant Commitments

If you are using balance type 33 to track your grant activity be sure to include it in your commitment disclosures

### Reduction of Expense

- ▶ Only used in special circumstances
  - ❖ See OAM 20.40.00
- ▶ May not exceed actual expense
- Must occur in same appropriation year as the original expenditure
- ▶ If appropriation year already closed must be recorded as revenue

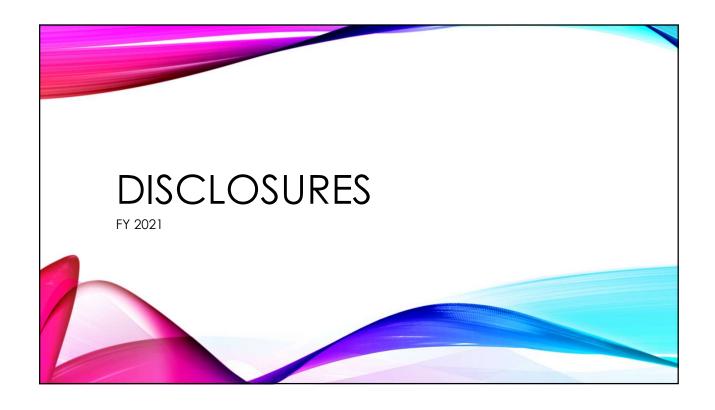
### OAM Chapter 20 – Budgetary Accounting & Reporting

- ▶ 20.20.00 Encumbrances
- ➤ 20.30.00 Expenditure and interfund transfer recognition
- ➤ 20.40.00 Reduction of expense
- ➤ 20.50.00 Revenue and interfund transfer recognition

http://www.oregon.gov/das/Financial/Acctng/ Pages/OAM.aspx#chapter20



# PART 3



#### **REQUIREMENTS**

- All disclosures are in Excel format and will be available on the SARS website
  - <a href="https://www.oregon.gov/das/Financial/Acctng/Pages/Disc.aspx">https://www.oregon.gov/das/Financial/Acctng/Pages/Disc.aspx</a>
- Transmittal and Certifications remain in .pdf format
- Required -
  - All agencies must submit the General Disclosure Checklist and lettered general disclosures
  - Agencies with debt must submit the Debt Disclosure Checklist and lettered debt disclosures
  - Agencies that receive federal financial assistance must submit the SEFA Disclosure Checklist and numbered SEFA disclosures

#### REQUIREMENTS (CONTINUED)

- Complete all numerical disclosures that are applicable to your agency
- If a disclosure does not apply to your agency, mark N/A on the applicable checklist
  - If you complete a disclosure, do not mark it on the checklist as N/A
- Submit all of the required disclosures and only the completed numerical disclosures applicable to your agency
  - Do not submit blank disclosures

#### REQUIREMENTS (CONTINUED)

- Correct signage (e.g. DR/(CR)) must be reported for all amounts disclosed
- Sample disclosures are in the Guide to Year-end Closing, Chapter H at:
  - https://www.oregon.gov/das/Financial/Acctng/Pages/Yr-end-cls.aspx
- Due date for completing and submitting all disclosures and certifications:
   August 20, 2021 Gold Star Date



#### DISCLOSURE CHANGES

#### General Disclosures

- Alpha I Pollution Remediation Obligation
  - Verbiage updated for clarification
- # 02 Restricted Cash and Investments
  - Format updated to disclose balances by GAAP Fund on separate forms
  - · Verbiage updated to clarify Fiduciary Funds should not be included on disclosure
- # 22 Changes in Fund Equity
  - Format updated to expand the space available for agencies to describe the balances
- # 23 Prior Period Adjustments
  - Format updated to expand the space available for agencies to describe the balances

### DISCLOSURE CHANGES (CONTINUED)

#### General Disclosures (cont.)

- # 24 Cumulative Effect of Change in Accounting Principle
  - Format updated to expand the space available for agencies to describe the balances
- # 33 Other Receivables
  - Verbiage updated to clarify the purpose of the disclosure
  - Verbiage updated to reflect which GL accounts are subject to disclosure
- All General, Debt, and SEFA disclosures will be updated to refer to the "Annual Comprehensive Financial Report" or "ACFR" where applicable.

#### **REMINDERS**

- Certain disclosures have additional pages available by scrolling down or on separate tabs in the Excel workbook
- Amounts and signage should match the DAFR 6610 and 6620 reports
  - Beginning and ending balances should be verified against, and match to, the DAFR 6620 report
  - Additions and deductions should be reflected on the DAFR 6610 report
  - Contact your SARS analyst if you have questions
- Enter increases and decreases separately, do not net the activity (where applicable)

#### REMINDERS (CONTINUED)

- A 'yes' response to any question on General Disclosure E requires the submission of SEFA disclosures and repository reports with results saved
- General Disclosure # 21- Emergency Board Requests Pending should only include <u>approved</u> E-Board requests
- If your agency has outstanding receivables as of June 30, 2021, be sure to review General Disclosures # 31, # 32, and # 33 and complete those that apply

#### CLOSING REMARKS

- Review Part 1, Part 2, and Part 3 of the year-end close training
  - Send an email to your SARS analyst to let them know you've watched the training
  - Deadline to watch the training and notify your SARS analyst is:

July 30, 2021 – Gold Star Date



- Copies of the slide deck for all three parts are available on the SARS training and resources webpage:
  - https://www.oregon.gov/das/Financial/Acctng/Pages/Training.aspx

