

## ELIMINATING SEXUAL ABUSE OF OREGON YOUTH IN CUSTODY

COMPLIANCE WITH THE 2003 NATIONAL PRISON RAPE ELIMINATION ACT

### 2015 PREA COMPLIANCE STATUS REPORT

This report by the Oregon Youth Authority reaffirms the agency's commitment to meeting all requirements of the 2003 National Prison Rape Elimination Act (PREA). Included in this report are past data about reported sexual abuse incidents within the agency's close-custody facilities. Previous versions of this report included information on steps the agency has taken to reach compliance with each provision listed in the PREA Juvenile Standards. This portion of the report has been removed as the agency began completing PREA audits in 2014. The final audit reports are posted on the agency's website in compliance with PREA Standard **§ 115.403**.

## **CERTIFICATION AND APPROVAL**

I certify that the information contained in this report is accurate and complete.

Fander Papsensh

Approved by:

Fariborz Pakseresht, Director Oregon Youth Authority

Date: 5/25/2017

# HISTORY

In 2003, Congress voted unanimously to pass the Prison Rape Elimination Act (PREA) and create the National Prison Rape Elimination Commission. PREA required the U.S. Attorney General to promulgate regulations that adopt national standards for the detection, prevention, reduction, and punishment of prison rape. The Commission was tasked with conducting a legal and factual study of the penological, physical, mental, medical, social, and economic impacts of prison rape and to provide to the U.S. Attorney General and U.S. Secretary of Health and Human Services standards for the detection, prevention, reduction, and punishment of prison rape. PREA applies to all public and private facilities that house adult or juvenile offenders.

Final PREA rules took effect in August 2012 for the prevention, detection, and response to sexual abuse in confinement facilities. These rules set national standards for four categories of facilities: adult prisons and jails, lockups, community confinement facilities, and juvenile facilities. Adherence to the standards assist in protecting residents in all such facilities at the federal, state, and local levels. Oregon Youth Authority (OYA) continues to take steps to ensure compliance with all PREA standards for its juvenile facilities, including contracting with Department of Justice certified PREA auditors to conduct PREA audits of the facilities.

## AGENCY-WIDE STATISTICS

The following table shows the number of reports of sexual abuse incidents received by OYA during the past 10 years and the number of substantiated reports. It is important to recognize the agency made efforts to enhance the investigative process beginning in 2008, which impacted the number of substantiated incidents compared with the number reported. Efforts were also made by the Professional Standards Office and Human Resources Office to ensure all cases received due process. The agency began reporting on incidents of youth-to-youth sexual harassment in 2014, although not required by the PREA standards.

		R	eports	of sexu	al abus	e withir	n OYA fa	acilities		
Year	non-cor	o-youth nsensual nl acts	Youth-to-youth abusive sexual contacts		Staff-to-youth sexual misconduct		Staff-to-youth sexual harassment		Youth-to-youth sexual harassment	
	All	Sub	All	Sub	All	Sub	All	Sub	All	Sub
2006	4	4	6	6	3	1	0	-		
2007	4	2	9	7	4	1	6	0		
2008	9	4	28	16	17	3	5	3		
2009	6	4	19	13	2	1	2	2		
2010	3	1	20	7	16	1	10	2		
2011	10	3	24	10	15	1	11	1		
2012	3	2	18	9	9	1	12	6		
2013	3	2	13	9	6	1	3	3		
2014	6 3 15 10		10	10	1	2	0	8	7	
2015	4	2	15	5	8	1	1	0	17	13

# AGENCY COMPLIANCE STATUS

OYA operates seven close-custody youth correctional facilities and three close-custody youth transitional facilities throughout Oregon:

Correctional facilities:

- Eastern Oregon Youth Correctional Facility
- Hillcrest Youth Correctional Facility
- MacLaren Youth Correctional Facility
- North Coast Youth Correctional Facility
- Oak Creek Youth Correctional Facility
- Rogue Valley Youth Correctional Facility
- Tillamook Youth Correctional Facility

Transitional facilities:

- Camp Florence Youth Transitional Facility
- Camp Riverbend Youth Transitional Facility
- Camp Tillamook Youth Transitional Facility

During 2015, OYA accomplished the following in regards to PREA implementation and process improvement:

- Four facilities were audited by Department of Justice certified auditors in accordance with PREA Standard § 115.401. Previous adjustments had already been made to various agency-wide policies to comply with PREA standards and no major changes to policy were made in 2015. Results are listed below under each respective facility.
- A Transgender/Gender Non-conforming Committee (TGNC) was formed to process requests for gender affirming services and accommodations. Committee membership includes the OYA PREA coordinator to ensure the applicable PREA standards are adhered to.
- Two agency staff obtained PREA auditor certification from the Department of Justice.
- The OYA PREA coordinator attended workgroups with Oregon Department of Corrections regarding advocacy services and continued to make efforts to enter into MOU's with local advocacy programs.

The following report contains the PREA compliance status for each OYA facility, and facilityspecific data regarding allegations of sexual abuse. The data includes incidents of youth-toyouth non-consensual sexual acts and youth-to-youth abusive sexual contact; and incidents of staff-to-youth sexual misconduct, staff-to-youth sexual harassment, and – beginning in 2014 – youth-to-youth sexual harassment.

#### **Eastern Oregon Youth Correctional Facility**

During 2015, a PREA compliance manager assigned at the facility continued to oversee and institute a facility safety plan and staffing plan in collaboration with the agency PREA coordinator. The PREA coordinator visited the facility to provide an ongoing assessment of physical plant design as related to sexual abuse prevention and identify potential blind spots or other supervision issues. Cameras were added to the area of the facility formerly dedicated to county detention in March 2015, due to current operations of the facility utilizing the area for youth activities.

Eastern Oregon Youth Correctional Facility was audited by a Department of Justice certified PREA auditor in April 2015. A final audit report was issued on May 29, 2015 and documented findings of the facility being fully compliant in all applicable areas and exceeding the standards in the following areas: residents with disabilities and residents who are limited English proficient, resident education, resident reporting, third-party reporting, and data review for corrective action.

Rep	Reports of sexual abuse within Eastern Oregon Youth Correctional Facility												
Year	non-cor	o-youth asensual Il acts	abusive	o-youth e sexual tacts		o-youth isconduct	Staff-to-youth sexual harassment		Youth-to-youth sexual harassment				
	All	Sub	All	Sub	All	Sub	All	Sub	All	Sub			
2011	0	-	2	1	0	-	0	-					
2012	2	2	1	1	0	-	0	-					
2013	2	2	1	1	1	1	0	-					
2014	1	0	3	2	0	-	0	-	0	-			
2015	1	1	1	0	0	-	0	-	3	1			

#### Hillcrest Youth Correctional Facility

During 2015, a PREA compliance manager assigned at the facility continued to oversee and institute a facility safety plan and staffing plan in collaboration with the agency PREA coordinator. The PREA coordinator visited the facility to provide an ongoing assessment of physical plant design as related to sexual abuse prevention and identify potential blind spots or other supervision issues. Cameras were added to the Hillcrest Unity Building and Gymnasium in June/July 2015.

The PREA coordinator continued efforts to enter into a Memorandum of Understanding and negotiated with a community-based advocacy program in the region regarding providing services to youth housed at two OYA facilities (MacLaren and Hillcrest). Negotiations included collaborating with Oregon Department of Corrections, which also has four facilities located in the region. A contract with the Center for Hope and Safety was finalized in December 2015.

	Reports of sexual abuse within Hillcrest Youth Correctional Facility												
Year	non-cor	o-youth asensual Il acts	abusive	o-youth e sexual tacts		o-youth isconduct		o-youth trassment		o-youth rassment			
	All	Sub	All	Sub	All	Sub	All	Sub	All	Sub			
2011	0	-	5	1	1	0	2	0					
2012	1	0	2	1	1	0	3	2					
2013	0	-	0	-	2	0	1	1					
2014	1	1	7	7	0	-	2	0	1	1			
2015	0	-	5	2	2	0	0	-	3	3			

#### **MacLaren Youth Correctional Facility**

During 2015, a PREA compliance manager assigned at the facility continued to oversee and institute a facility safety plan and staffing plan in collaboration with the agency PREA coordinator. The PREA coordinator visited the facility to provide an ongoing assessment of physical plant design as related to sexual abuse prevention and identify potential blind spots or other supervision issues. Cameras were added to the front living units in February/March 2015 and to the administration building and front green area in September/October 2015.

The PREA coordinator continued efforts to enter into a Memorandum of Understanding and negotiated with a community-based advocacy program in the region regarding providing services to youth housed at two OYA facilities (MacLaren and Hillcrest). Negotiations included collaborating with Oregon Department of Corrections, which also has four facilities located in the region. A contract with the Center for Hope and Safety was finalized in December 2015.

Maclaren Youth Correctional Facility was audited by a Department of Justice certified PREA auditor during August 2014 and was certified as PREA compliant on March 15, 2015 after successful completion of a corrective action plan. The facility's corrective actions focused on documenting certain staff actions, a minor physical plant change, verification of youth victim advocacy, staff response refresher training, and cross-gender announcements.

Planning efforts began in 2015 for six new living units at the MacLaren campus. Design meetings included the OYA PREA coordinator for considerations regarding the effect of the design upon the agency's ability to protect residents from sexual abuse. Construction of the new units was scheduled to begin in 2016.

R	Reports of sexual abuse within MacLaren Youth Correctional Facility												
Year	non-cor	o-youth nsensual Il acts	abusive	o-youth e sexual tacts		o-youth isconduct		o-youth trassment		o-youth rassment			
	All	Sub	All	Sub	All	Sub	All	Sub	All	Sub			
2011	6	2	10	5	5	0	5	0					
2012	0	-	4	1	1	0	3	1					
2013	1	0	5	3	1	0	1	1					
2014	1	0	2	2	2	1	0	-	2	1			
2015	1	1	1	1	1	0	1	0	4	2			

#### North Coast Youth Correctional Facility

During 2015, a PREA compliance manager assigned at the facility continued to oversee and institute a facility safety plan and staffing plan in collaboration with the agency PREA coordinator. The PREA coordinator visited the facility to provide an ongoing assessment of physical plant design as related to sexual abuse prevention and identify potential blind spots or other supervision issues. The camera system was updated and cameras were added to the classroom areas of the facility in January 2015.

Re	Reports of sexual abuse within North Coast Youth Correctional Facility												
Year	Youth-to-youth non-consensual sexual acts All Sub		abusive	o-youth e sexual acts		o-youth isconduct		o-youth arassment	Youth-to-youth sexual harassment				
	All	Sub	All	Sub	All	Sub	All	Sub	All	Sub			
2011	0	-	1	1	1	0	2	1					
2012	0	-	0	-	1	1	1	0					
2013	0	-	0	-	0	-	1	1					
2014	0	-	0	-	5	0	0	-	4	4			
2015	0	-	0	-	1	0	0	-	2	2			

#### **Oak Creek Youth Correctional Facility**

During 2015, a PREA compliance manager assigned at the facility continued to oversee and institute a facility safety plan and staffing plan in collaboration with the agency PREA coordinator. The PREA coordinator visited the facility to provide an ongoing assessment of physical plant design as related to sexual abuse prevention and identify potential blind spots or other supervision issues.

Oak Creek Youth Correctional Facility was audited by a Department of Justice certified PREA auditor in April 2015. A final audit report was issued on June 12, 2015 and documented findings of the facility being fully compliant in all applicable areas and exceeding the standards in the following areas: residents with disabilities and residents who are limited English proficient, resident reporting, resident access to outside confidential support services, third-party reporting, reporting to other confinement facilities, and data review for corrective action.

In November 2015 Oak Creek moved the Young Women's Transition Program (YWTP) from a unit inside the facility to an existing building on the Oak Creek campus. The building was erected in 2010 with the intent to use as a transitional facility but funding for the program was never provided. As a pilot program, YWTP is staffed using existing agency staffing resources and temporary employees until permanent funding can be established.

R	Reports of sexual abuse within Oak Creek Youth Correctional Facility												
Year	non-cor	o-youth asensual Il acts	abusive	o-youth e sexual cacts						o-youth rassment			
	All	Sub	All	Sub	All	Sub	All	Sub	All	Sub			
2011	0	-	5	2	7	1	2	0					
2012	0	-	4	1	2	0	5	2					
2013	0	-	3	2	1	0	0	-					
2014	0	-	1	1	2	0	0	-	0	-			
2015	0	-	2	0	3	1	0	-	0	-			

#### **Rogue Valley Youth Correctional Facility**

During 2015, a PREA compliance manager assigned at the facility continued to oversee and institute a facility safety plan and staffing plan in collaboration with the agency PREA coordinator. The PREA coordinator visited the facility to provide an ongoing assessment of physical plant design as related to sexual abuse prevention and identify potential blind spots or other supervision issues. The camera system was updated in May-July 2015 and cameras were added to the weight room and isolation rooms in July-August 2015.

Rogue Valley Youth Correctional Facility was audited by a Department of Justice certified PREA auditor in July 2015. A final audit report was issued on August 26, 2016 and documented findings of the facility being fully compliant in all applicable areas and exceeding the standards in the following areas: residents with disabilities and residents who are limited English proficient, resident reporting, resident access to outside confidential support services, thirdparty reporting, reporting to other confinement facilities, and data review for corrective action.

Re	Reports of sexual abuse within Rogue Valley Youth Correctional Facility												
Year	non-cor	o-youth Isensual Il acts	abusive	o-youth e sexual tacts		o-youth isconduct		o-youth arassment		o-youth rassment			
	All	Sub	All	Sub	All	Sub	All	Sub	All	Sub			
2011	2	0	1	0	1	0	0	-					
2012	0	-	4	3	3	1	0	-					
2013	0	_	1	1	1	0	0	-					
2014	1	0	1	0	0	-	0	-	1	1			
2015	1	0	3	0	1	0	0	-	5	5			

#### **Tillamook Youth Correctional Facility**

During 2015, a PREA compliance manager assigned at the facility continued to oversee and institute a facility safety plan and staffing plan in collaboration with the agency PREA coordinator. The PREA coordinator visited the facility to provide an ongoing assessment of physical plant design as related to sexual abuse prevention and identify potential blind spots or other supervision issues.

Tillamook Youth Correctional Facility was audited by a U.S. Department of Justice certified PREA auditor during August 2014. The facility was certified PREA compliant on March 30, 2015, after successfully completing its corrective action plan. The facility's corrective actions focused on increasing staff training and documentation practices, and improving youth screening processes.

R	Reports of sexual abuse within Tillamook Youth Correctional Facility												
Year	non-cor	o-youth asensual Il acts	abusive	o-youth e sexual tacts		o-youth isconduct		o-youth trassment		o-youth rassment			
	All	Sub	All	Sub	All	Sub	All	Sub	All	Sub			
2011	1	1	0	-	0	-	0	-					
2012	0	-	1	1	0	-	0	-					
2013	0	-	1	0	0	-	0	-					
2014	2	2	0	-	0	-	0	-	0	-			
2015	1	0	2	2	0	_	0	_	0	-			

#### **Camp Florence Youth Transitional Facility**

During 2015, a PREA compliance manager assigned at the facility continued to oversee and institute a facility safety plan and staffing plan in collaboration with the agency PREA coordinator. The PREA coordinator visited the facility to provide an ongoing assessment of physical plant design as related to sexual abuse prevention and identify potential blind spots or other supervision issues.

Camp Florence Youth Transitional Facility was audited by a Department of Justice certified PREA auditor in July 2015. A final audit report was issued on August 26, 2015 and documented findings of the facility being fully compliant in all applicable areas and exceeding the standards in the following areas: residents with disabilities and residents who are limited English proficient, resident reporting, resident access to outside confidential support services, third-party reporting, reporting to other confinement facilities, and data review for corrective action.

Rep	Reports of sexual abuse within Camp Florence Youth Transitional Facility												
Year	Youth-to-youth non-consensual sexual actsYouth-to-youth abusive sexual contactsStaff-to-youth sexual misconductStaff-to-youth sexual harassmentYouth-to-you sexual harassment							,					
	All	Sub	All	Sub	All	Sub	All	Sub	All	Sub			
2011	1	0	0	-	0	-	0	-					
2012	0	-	0	-	0	-	0	-					
2013	0	-	0	-	0	-	0	-					
2014	0	-	1	1	0	-	0	-	0	-			
2015	0	-	0	-	0	-	0	-	0	-			

#### **Camp Riverbend Youth Transitional Facility**

During 2015, a PREA compliance manager assigned at the facility continued to oversee and institute a facility safety plan and staffing plan in collaboration with the agency PREA coordinator. The PREA coordinator visited the facility to provide an ongoing assessment of physical plant design as related to sexual abuse prevention and identify potential blind spots or other supervision issues. Cameras were added/updated in the dorm area of the facility in August 2015.

In November 2015 the facility's superintendent entered into a Memorandum of Understanding with Shelter from the Storm to provide youth housed in the facility with community-based advocacy services related to sexual abuse.

Repo	Reports of sexual abuse within Camp Riverbend Youth Transitional Facility												
Year	non-con	Youth-to-youth Youth-to-youth Staff-to-youth Staff-to-youth Youth-to-you sexual abusive sexual sexual misconduct sexual harassment sexual harassment contacts											
	All	Sub	All	Sub	All	Sub	All	Sub	All	Sub			
2011	0	-	0	-	0	-	0	-					
2012	0	-	0	-	1	1	0	-					
2013	0			-	0	-	0	-					
2014	0	-	0	-	0	-	0	-	0	-			
2015	0	-	1	0	0	-	0	-	0	-			

#### **Camp Tillamook Youth Transitional Facility**

During 2015, a PREA compliance manager assigned at the facility continued to oversee and institute a facility safety plan and staffing plan in collaboration with the agency PREA coordinator. The PREA coordinator visited the facility to provide an ongoing assessment of physical plant design as related to sexual abuse prevention and identify potential blind spots or other supervision issues.

Camp Tillamook Youth Transitional Facility was audited by a Department of Justice certified PREA auditor during August 2014. The facility was certified PREA compliant on March 30, 2015, after successfully completing its corrective action plan. The facility's corrective actions focused on increasing staff training and documentation practices, and improving youth screening processes.

Rep	Reports of sexual abuse within Camp Tillamook Youth Transitional Facility												
Year	non-cor	Youth-to-youth non-consensual sexual acts All Sub		o-youth e sexual tacts		o-youth sconduct	Staff-to-youth sexual harassment		Youth-to-youth sexual harassment				
	All	Sub	All	Sub	All	Sub	All	Sub	All	Sub			
2011	0	-	0	-	0	-	0	-					
2012	0	-	2	1	0	-	0	-					
2013	0	-	2	2	0	-	0	-					
2014	0	-	0	-	1	0	0	-	0	-			
2015	0	-	0	-	0	-	0	-	0	-			



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